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November 23, 1987

Dear Mr. Lamb:

I was somewhat suprised when at the the OSPG meeting of November 19, I heard that the non-fraternization policy, which will apply community-wide, was in your office, presumably for signature. My staff has since confirmed this and also learned that after review by the DS management council the policy will be disseminated to the community as a finished product.

On September 4, 1987, my office forwarded a letter to Lou Schwartz containing three pages of recommended changes to the draft policy disseminated on August 19 by DS to the OSPG. Other agencies within the community similarly made proposals. It is disturbing to learn, after two and one half months of hearing nothing, that the non-fraternization policy has suddenly appeared in final format without the remainder of the community knowing which recommended changes were accepted, which were not, and the rationale for each.

I firmly believe that the remainder of the foreign affairs community should not be presented with a fait accompli in an area so crucial to each agency. I urgently request and I believe other community members will agree, that the policy be recirculated for a final draft review so that the end result will truly be a community effort.

I understand your desire to complete this project, which has languished for two years. But, please consider first that the additional time required for final coordination will be minimal if the document accurately reflects community views, and secondly that major delays encountered so far did not originate outside of DS.

The Honorable
Robert E. Lamb
Assistant Secretary
for Diplomatic Security
Department of State
Washington, D.C. 20520

It is not my intent in making the latter point to imply dissatisfaction with DS/CI, which has been charged with producing the new policy. In fact, our dealings with Ray Mislock, the new DS/CI chief, have so far been entirely favorable. I had hoped to meet him at the last OSPG meeting, and learned only later that he missed the session because he had not been told of the OSPG's existence, let alone its schedule.

In summary, Bob, I'm sure you will agree on the importance of community consensus in the formulation of any policy with such a wide impact as non-fraternization. Unless each agency understands and agrees to its provisions, the possibilities of misinterpretations and differences in degrees of enforcement are bound to arise. Therefore, I submit again that recirculation of the non-fraternization policy as a final draft, rather than a finished product, will be well worth the

A copy of this letter is being provided to each OSPG member.

Sincerely yours,

Bernard C. Dowling Director

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Office of Security

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